

Message Text

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ACTION SS-25

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R 130814Z DEC 74

FM AMEMBASSY MANILA

TO SECSTATE WASHDC 9106

AMEMBASSY BONN

AMEMBASSY CANBERRA

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY NASSAU

AMEMBASSY PARIS

AMEMBASSY TOKYO

AMEMBASSY WELLINGTON

INFO AMEMBASSY JAKARTA

USMISSION USUN NEW YORK

AMEMBASSY SUVA UNN

C O N F I D E N T I A L MANILA 14682

STADIS//////////

EXDIS

USUN FOR AMB STEVENSON

FROM JOHN NORTON MOORE

E.O. 11652: GDS

TAGS: PLOS

SUBJECT: REPORT TO GROUP OF FIVE AND SELECTED MARITIME POWEHS
ON PROGRESS OF ARCHIPELAGO TALKS

1. U.S. HAS AGREED TO KEEP "GROUP OF FIVE" AND SELECTED
MARITIME COUNTRIES INFORMED OF PROGRESS IN ARCHIPELAGO AND
STRAIT TALKS WITH INDONESIA AND PHILIPPINES. IF DEPT CON-
CURS, REQUEST ACTION ADDRESSEES MAKE FOLLOWING POINTS.

2. FOR LONDON, MOSCOW, PARIS AND TOKYO: EMBASSY SHOULD
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INDICATE THAT U.S. HAS RECENTLY COMPLETED SECOND ROUND

OF CONSULTATIONS WITH INDONESIA AND PHILIPPINES ON ARCH-
IPELAGO AND STRAITS ISSUES AND WILL SHORTLY PROPOSE MEETING
OF GROUP OF FIVE EXPERTS AT KONVENIENT TIME AND PLACE TO
REPORT IN FULL ON PROGRESS OF TALKS. DISCUSSUONS WITH
INDONESIA INDICATED CHANCE OF EARLY AGREEMENT AND AN ADDITIONAL
MEETING FOR THIS PURPOSE BETWEEN US AND INDONESIANS IS CON-
TEMPLATED FOR LATE JANUARY OR EARLY FEBRUARY IN WASHINGTON.
DISCUSSIONS CONTINUE ALONG LINES PREVIOUSLY REPORTED TO
GROUP OF FIVE. REMAINING DIFFERENCES HAVE NARROWED SUB-
STANTIALLY AND CENTER ON BRADTH ON SEALAFES AND REASONABLE
ALTITUDE ABOVE WHICH OVERFLIGHTS OVER SEALANES WOULD BE
FREE AND UNIMPEDED. DISKISSIONS WITH PHILIPPINES RESULTED
IN INDICATION THAT PHILIPPINE GOVERNMENT WILL PRESENT ARCHI-
PELAGO AND STRAITS PROPOSAL TO HIGHEST LEVEL OF PHILIPPIN
GOVERNMENT FOR DECISION, ALTHOUGH DISCUSSIOF WITH PHILIPPINES
HAVE NOT PROGRESSED NEARLY AS FAR A THOSE WITH INDONESIANS.
EMBASSY SHOULD PARTICULARLY MAKE POINTS (1) THAT SUCCESSFUL
AGREEMENT LOULD ENSURE RECIPROCAL SUPPORT FOR UNIMPERED
TRANSIT OF STRAITS INCLUDING OVERFLIGHT AND SUBMRGED TRANSIT
WITHOUT NOTIFICATION AND WITHOUT SEPARATION BETWEEN MILITARY
OR COMMERKIAL VESSELS AND THAT THIS DOES NOT SEEM TO BE REAW
ISSUE IN DISCUSSIBNS WITH INDONESIA; (2) IT IS IMPERATIVE
THAT "GROUP OF FIVE" CONTINUE TO MAINTAIN COMMON POSITION
AT THIS SENSITIVE TIME IN ARCHIPELAGO AND STRAIT SNEGOTIA-
TION; (3) U.S. ASSUMES THAT WE WILL BE ABLE TO CONVEY TO
INDONESIA AT NEXT MEETING IN WASHINGTON THAT MEMBERS
OF GRBUP SUPPORT THE BASICSOUTLINS OF THE PROPOSED UNDER-
STANDING WITH INDONESIA OR PREVIOUSLY CONVEYED TO GROUP OF
FIVE EVEN IF LOCAL SEALANES SOMEWHAT NARRORWER THAN 100
MILES. WE WOULD APPRECIATE ANY SPECIFIC SUGGESTIONS OR
COMMENTS MEMBERS OF GROUP WOULD CARE TO MAKE TO US OR TO HAVE
CONVEYED TO INDONESIANS.

3. FOR BONN, CANBERRA AND WELLINGTON: PLEASE MAKE ABOVE
POINTS WHILE STRESSING IMPORTANCE OF MARITIME STATES UNITY
RATHER THAN METIONING THE GROUP OF FIVE OR PROPOSED EARLY
MEETING OF GROUP OF FIVE ON THE ISSUE. CANBERRA SHOULD
ALSO BE REASSURED THAT WE CONTINUE TO CONTEMPLATE A DEFINI-
TION WHICH WOULD INCLUDE PAPUA NEW GUINEA ON INDEPENDENCE.

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FOR BONN: INFORMATION SHOULD BE CONVEYED TO AMBASSADOR
KNOKE OR MR. METTERNICH.

4. FOR TOKYO: JAPANESE HAVE BEEN SOMEWHAT SKEPTICAL OF
REAL PROGRESS IN ARCHIPELAGO TALKS AND EMBASSY SHOULD STJESS
RENEWEDSOPTIMISM OF U.S. SIDE CONCERNING EARLY UNDERSTANDING
WITH INDONESIA BEFORE GENEVA WHICH WOULD ENSURE FULL SUP-
PORT FOR UNIMPEDED TRANSIT OF STRAITS INCLUDING SUBMERGED

TRANSIT AND OVERFLIGHT WITH NO NOTIFICATION OR SEPARATION BETWEEN COMMERCIAL AND MILITARY VESSELS. IN ADDITION IT SHOULD BE STRESSED THAT US REPEATEDLY RAISED CONCERN OF JAPANESE FOR ARTICLE IN ARCHIPELAGO CHAPTER OBLIGATING ARCHIPELAGO STATES TO TAKE INTO ACCOUNT INTERESTS OF OTHER STATES IN TRADITIONAL FISHING AND CABLES AND PIPELINES. ALTHOUGH NO COMMITMENT MADE BY UNDONESIAN SIDE ON THIS ISSUE, THEY SEEMED OPEN MINDED ON POINT AND UNDERSTOOD NEED TO WORK OUT THESE POINTS WITH JAPANESE GOVERNMENT BEFORE JAPANESE SUPPORT COULD BE ASSURED. INFORMATION SHOULD BE CONVEYD TO AMBASSADOR SUGIHARA AND OGISO, WHO HEAD JAPANESE LOS DISCUSSIONS AND ARE FAMILIAR WITH ARCHIPELAGO NEGOTIATIONS.

5. FOR PARIS AND LONDON: IN ADDITION TO POINTS CONTAINED PARA 2 YOU SHOULD ALSO POINT OUT THAT US EXPLICITLY RAISED WITH INDONESIAN GOVERNMEFT AS REQUESTED BY FRENCH AND U.K. THAT ISLANDS NOT QUALIFYING AS ARCHIPELAGOS SHOULD ALSOD RECEIVE 200 MILE ECONOMIC ZONE. IN LONDON, INFORMATION SHOULD BE CONVEYED TO ROGER JACKLING OR HARRY DUDGEON. IN PARIS, INFORMATION SHOULD BE CONVEYED TO ROGER JENNEL.

6. FOR MOSCOW: INFORMATION SHOULD BE CONVEYED TO MOVCHAN OR, IN HIS ABSENCE, KOVALOFO WHO ARE FAMILIAR WITH ARCHIPELAGO TALKS.

7. FOR NASSAU: IF OPPORTUNITY PRESENTS ITSELF FOR LOW KEY RAISING OF ISSUE YOU MIGHT INDICATE TO HOST GOVERNMENT THAT US ARCHIPELAGO TEAM LOOKS FORWARD TO DISCUSSIONS WITH BAHAMAS ON ARCHIPELAGO ISSUES AND HAS RECENTLY HELD DISCUSSIONS POINTING TOWARD EARLY UNDERSTANDING WITH INDONESIA. SUCH AS UNDERSTANDING WOULD INCLUDE FULL INDONESIAN SUPPORT FOR UNIMPEDED TRANSIT OF STRAITS. FYI: WESWOULD LIKE TO CONVEY TO BAHAMAS SENSE OF OPTIMISM WITH RESPECT TO TALKS
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WITH INDONESIANS AND THAT INDONESIANS AS PART OF SATISFACTORY AGREEMENT WOULD IN RETURN PROVIDE FULL SUPPORT ON STRAITS.

8. FOR OTHO ESKIN: D/LOS: PLEASE HAVE DEPT CONFIRM FOR POSTS ACTION REQUESTS CONTAINED THIS CABLE ASAP.
ARNOLD

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